March 10, 2011

Budget Progress Slow--Retirement Swap Still Very Much in Mix

The Senate spent hours debating when HB 78, on immigrant driver's licenses yesterday. Most other business was put on hold until after that debate. Now that it is finished, work on House Bill 2, the General Appropriations Act, which passed the House by one vote last Wednesday, will continue.

One of the two other pieces of this shaky puzzle, House Taxation and Revenue Committee Substitute for HBs 607 and 622 also passed after much, often acrimonious, debate. This legislation is a compromise to use $25 million from film tax credits. Several House members gave voice to our shared concern about why the film industry (and public employees-see below) were singled out for budget balancing pain when the oil and gas industry get a $1 billion in tax credits and subsidies!

The budget passed adds $25 million that was not in the original House Appropriations and Finance Committee (HAFC) proposal. Of this $25, $7.5 million was added to school public school support the rest of the $25 million freed from the film credit compromise goes to Medicaid, corrections, various other social services, and public safety.

The other piece of the puzzle is forcing public employees to pay a larger share of retirement withholdings (see below) to save the state budget some $47 million dollars on top of the 1.5% retirement swap passed two years ago and either continued or made permanent in the two versions of the retirement swap moving through the legislature. The current house version, HB 628, extends the 1.5% another year, but doesn't make it permanent. The Senate version, Senate Bill 248, makes the 1.5% permanent! Before the cut from the retirement swap, public school support is cut by about 1.5%, while the rest of state government's cut is nearer 3%. The final version of the budget cut the equivalent of $15 million from the State Equalization Guarantee and then created another $5 million dollar cut on top of that to allow the Secretary of Education to impose "efficiencies."

Bad Idea Very Much Alive:

Another piece of the puzzle is House Appropriations and Finance Committee (HAFC) Substitute for HB 628. This measure passed the House on Monday, March 7. It creates a shell game of $27 million in pension swaps for school employees (and $22 million for other public employees) as proposed by the Legislative Finance Committee to increase employees' share of retirement by 1.75%. The legislature pretends that the School Equalization Guarantee has this money in it, then, in another section of the budget reduces school appropriations by an amount equal to that saved by the passage of this bill, thus passing the increase passed on to employees. Without enabling legislation, this this reduction won't happen. HAFC Substitute for HB 628 is the enabling legislation.

The bill also extends the two-year 1.5 percent contribution shift implemented for FY10 and FY11 from the employer to the employee for those employees making more than $20,000 another two years (FY12 and FY13).

It also makes a one-year contribution shift of 1.75 percent from the employer rate to the employee rate for those making more than $20,000 for FY12. This changes the percentage of retirement withholdings for members of ERA and their employers (as well as employees covered by the Public employees Retirement Association). This legislation "swaps" an additional 1.75% of salary with the state to reduce their share of retirement withholdings and increase yours. This swap is all about budget balancing and does nothing to increase the solvency of the Educational Retirement Fund. In fact, we think it harms the fund. Employee dollars always add less stability to retirement than employer funds, since employees who choose not to retire can remove those dollars from the fund.

Republican Representative James White attempted to amend HB 628 on the House floor to make the 1.5% shift permanent, rather than the two year extension contained in the bill. This was, fortunately soundly defeated. The vote on the final bill, though not as close as we would have liked, still showed that there are many House members who agree with us and find balancing the budget on the backs of public employees distasteful. Here is the final vote. Thank those members who voted NO.

All of these bills are now awaiting a hearing in the Senate Finance Committee.

The Senate's version of the retirement contribution swap Senator Stewart Ingle's Senate Bill 248 received a do-pass recommendation in the Senate Finance Committee last week amended to make the 1.5% permanent. The House vote against this idea may help us eventually change that.

Senate Bill 248 is on today's Senate Calendar. When it will be heard is up to Floor Leader Michael Sanchez. Continue calling and emailing Senators to derail this bad idea.

While the retirement swap idea continues to pass, we are making a little headway in convincing a bipartisan group of legislators that it is wrong. We seem to have convinced a majority (at least in the House) that making this idea permanent is wrong. Continue to contact all legislators with your view on this bad idea right up to the end of debate! Some legislators who voted with us said that they were getting emails against HB 628 during the debate! Keep it up.

NEA-New Mexico continues to speak out against cuts and to contend that any cuts which are made should allow decision making
at the local level through collective bargaining. Tell your House Member that any more cuts to school funding and employee salaries are just plain wrong.

Send the Message: NO MORE CUTS!

**House Joint Resolution One Still Waiting on Enough Votes**

After a group of Republican Representatives reneged on commitments to vote for Representative Jim Trujillo’s House Joint Resolution One yesterday, we are back to the drawing board to find the 36 votes necessary to pass the measure. Representative Dennis Roch had proposed an amendment would to restore safeguards inadvertently left out of the original draft, but currently contained in the constitution. The amendment is incorporated in floor substitute for the original bill. We had been led to believe that that move would have helped to garner a few additional Republican votes. That deal apparently fell through early yesterday. We continue to hope for a vote, but need at least one more commitment. Representatives Rhonda King and Donna Irwin appear to be the holdout Democrats; there are currently no commitments from Republicans. Call or email House members today.

If passed, will place a constitutional amendment on the November 2012 ballot allowing the 5.8% distribution from the state land grant permanent fund begun in 2003 to continue indefinitely. This measure received a do-pass recommendation from the House Taxation and Revenue Committee on February 7. It passed on a straight party-line vote. HJR 1 moved out of the House Voters and Elections Committee on February 17.

Some points in support of HJR 1:

1. If the distribution from the land grant permanent fund for public schools were 5% this year, rather than the current 5.8%, some $60 million dollars would be added to the cut to school funding anticipated in all proposed budgets. The legislature would have no ability to make up this amount from the general fund without substantial revenue increases.
2. When the original constitutional amendment was conceived in 2003, it was assumed that support from the general fund would continue to increase; gradually completely replacing the additional funds created by the increased distribution rate and allowing the reduction of the rate to 5% by 2017 since the natural increase in general fund revenues would have more than replaced these funds. No one anticipated that general fund support for the public schools would have three years of steady decline!
3. Should the 5.8% distribution level be allowed to sunset and the fund fail to show a return in the 8.5% range, public school funding from the fund would be greatly reduced and require even heavier commitment from a challenged general fund to avoid precipitous and devastating drop in school funding.
4. If the rate of return is realized, continuing the 5.8% distribution rate would actually move the legislature toward the increase that the 2008 funding formula task force indicated was required to provide sufficient funding of public schools. By 2019 the $350 million increase called for in 2008 would be achieved, not enough to overcome the years of under funding, but a good effort nonetheless.
5. Clearly the 5.8% distribution rate has not endangered the corpus of the fund; it has continued to increase. The amendment would be logical to the voting public. Simply continue current practice of distribution and continue to help grow school funding without increasing taxes. If the amendment fails or is not sent to the public, it is clear that school funding will, in the worst case scenario, decrease or in the best case scenario, increase at a much slower rate in the near term, preventing the movement toward sufficient funding without a major effort from the general fund.

**All Five Tax Credit Bills Now Tabled in the Senate or House Education Committees**

Senate Bill 113 sponsored by Republican Senator Mark Boitano was tabled in the Senate Education Committee last week. This move effectively kills the measure. It would have been a backdoor voucher providing a direct $500 tax credit (deduction from the final tax bill) to individuals who make a contribution to an organization that provides scholarships to allow students to attend private and religious schools. Senate Bill 113 would have provided a new “tuition scholarship tax credit” for a contribution made to a school tuition organization, provided that the taxpayer produces a receipt from the organization certifying that the contribution will be used for educational scholarships. This credit could have been claimed in an amount equal to total contributions but is not to exceed $500 in a taxable year and can be taken against New Mexico’s personal income tax. The Taxation and Revenue Department estimates a cost to the general fund of some $7.5 million dollars.

A similar bill was introduced by Senator Gerald Ortiz y Pino. His bill, Senate Bill 398, would have provided tax credits for taxpayers who contribute to tuition scholarship organizations that provide scholarships to students with special needs. Senator Ortiz y Pino’s bill and a similar proposal, Senate Bill 433, by Senator Pete Campos were both tabled in the Senate Education Committee last week.

The vote was a straight party-line vote, with all 7 Democrats voting to table and all 3 Republicans voting against the tabling measure. Thank the 10 Committee Members who supported us.

House Democrat Representative Moe Maestas’ House Bill 427, which would have allowed tax credits for contributions to tuition scholarship organizations that provide scholarships to students, was tabled in the House Education Committee on Friday, March 4. Representative Ray Begaye’s House Bill 510, which is very similar to Senate Bill 398 was also tabled Friday. This measure would have had vast cost implications, allowing taxpayers to take credit for one half of their total tax bill. It would also be a boon for the tuition scholarship providing organizations, allowing them to keep a full ten percent of the donation for expenses. Chairman Rick Miera and Representative Sheryl Williams Stapleton led the debate attacking most of the points listed below while defending
Thank them both for their leadership and thank the Democrats on the Committee and Independent Andy Nunez for voting to table. All Republicans on the Committee Members supported these dangerous bills.

**Senate Version of Constitutional Amendment Now OK**

After working with the sponsor and early childhood advocates, NEA-New Mexico now supports Senate Joint Resolution 10. This measure essentially does the nearly same thing as HJR 1. It maintains the public school portion of the payout at 5.5% until 2024, when it returns to 5.8% permanently and raises an additional 1.5% from the permanent to spend on early childhood programs. That raises the payout form the fund from the current 5.8% to 7%. While we are a little concerned with the 7% payout number, we believe that the corpus of the fund will still maintain an adequate growth. Several amendments made in the Senate Rules Committee met our concerns with privatization and the level of school funding. This bill could be heard in Senate Finance Committee as early as Friday. Ask Senate Finance Committee members to support this important funding mechanism for public schools and early childhood programs.

**Teacher Evaluation Bill Gets Do-pass in Senate Finance**

Senate Bill 502 revamps New Mexico's teacher evaluation and has been sent from the Senate Education Committee to the Senate Finance Committee. Senate Bill 502 is sponsored by Senator Cynthia Nava. One good point of the bill is it's requirement that evaluation systems be used to make employment decisions; this would add protections to prevent teacher terminations for reasons other than job-related ones. This bill has been introduced on behalf of the Governor and Secretary of Education. They have been open to some compromise and we have working to make changes to the proposed legislation. The bill has been passed out of the Senate Education Committee and received a do-pass recommendation in the Senate Finance Committee late Friday and is on the Senate Calendar for today. We are able to support the latest version, which incorporates most of NEA-NM's suggestions. We have been especially concerned about maintaining the current levels of due process for all school employees!